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FY 2019 Annual Report – Department of Revenue – Division of Motor Vehicles: Exceptions Processing

October 2019

The Department of Revenue annually reports on the effectiveness of the Exceptions Processing Program, including:

- (a) The number of individuals issued or denied an identification card or driver's license on his or her first visit to an office and the number of individuals advised to provide more documents;
- (b) The average length of time between an unsuccessful first visit and ultimate approval;
- (c) The number of individuals who fail to return;
- (d) The breakdown by each office of approval and denial rates;
- (e) The number of individuals who request exceptions processing each month and the outcomes of those requests by each office;
- (f) The number of hearings requested after notice of denial and the outcomes of the hearings; and
- (g) A summary of the main reasons for denial under exceptions processing.

Program Overview

The implementation of SB14-194 expanded in-person Exceptions Processing (EP) services from one office to four. Beginning in September 2014, the Division of Motor Vehicles (DMV) provided in office EP services at the following offices: Colorado Springs, Lakewood, Fort Collins, and Grand Junction. In addition, the DMV continues to offer remote (not in-person) EP services at 31 DMV offices throughout Colorado. In these offices, documents from applicants are scanned and forwarded to a central office for review.

Colorado's EP program was implemented under the guidelines of the federal REAL ID Act of 2005 (Act) and established in 2007 to assist individuals who, for reasons beyond their control, are unable to present all the necessary documents to establish identity, date of birth and/or lawful presence to obtain state-issued identification. The Act establishes minimum security standards for driver license, instruction permit and ID card issuance and prohibits the acceptance of certain documents that do not meet the Act's minimum standards.

Requested Information

In January 2015, the Department updated the Driver License System (DLS) so that the requested information could be captured per the requirements of SB14-087. Each column header is labeled with a letter in parentheses to correspond with the requirements outlined in § 42-1-229, C.R.S. We implemented the DRIVES system in February 2017, which provides the same data.

Table 1

Notice of Incomplete Application Summary (a) (b)

Information contained in table: (a) The number of individuals issued or denied an identification card or driver's license on his or her first visit to an office and the number of individuals advised to provide more documents; (b) The average length of time between an unsuccessful first visit and ultimate approval; (c) The number of individuals who fail to return.

				(b) Average	
				Length of Time	
			(a) Advised to	Between 1st	
Jul 2018 –	(a) Total # Docs	(a) Denied on 1 st	Provide More	Visit & Approval	(c) Failed to
Jun 2019	Issued	Visit	Documents	(Days)	Return
TOTAL	1,445,913	46,426	46,426	21.6	7,294

Table 2

	LAKEWOOD (d) (e)											
	Information contained in table: (d) The breakdown by each office of approval and denial rates; (e) The number of individuals who request exceptions processing each month and the outcomes of those requests by each office.											
Month	# of Docs Produced	# EP Apps Submitted	# EP Apps Approved	# EP Apps Denied	#Pending	% EP Apps	% EP Apps Approved	% EP Apps Denied	% EP Apps Pending			
Jul-18	7,291	70	66	4	0	0.96%	94.3%	5.7%	0.0%			
Aug-18	6,770	108	102	6	0	1.60%	94.4%	5.6%	0.0%			
Sep-18	6,104	75	61	14	0	1.23%	81.3%	18.7%	0.0%			
Oct-18	7,044	97	78	19	0	1.38%	80.4%	19.6%	0.0%			
Nov-18	6,019	80	68	12	0	1.33%	85.0%	15.0%	0.0%			
Dec-18	5,467	71	62	9	0	1.30%	87.3%	12.7%	0.0%			
Jan-19	6,088	94	82	12	0	1.54%	87.2%	12.8%	0.0%			
Feb-19	5,814	83	79	4	0	1.43%	95.2%	4.8%	0.0%			
Mar-19	6,477	89	81	8	0	1.37%	91.0%	9.0%	0.0%			
Apr-19	6,466	72	70	2	0	1.11%	97.2%	2.8%	0.0%			
May-19	6,461	65	59	6	0	1.01%	90.8%	9.2%	0.0%			
Jun-19	6,203	54	48	0	6	0.87%	88.9%	0.0%	11.1%			
Total	76,204	958	856	96	6	1.26%	89.4%	10.0%	0.6%			

Table 3

	COLORADO SPRINGS (d) (e)											
	Information contained in table: (d) The breakdown by each office of approval and denial rates; (e) The number of individuals who request exceptions processing each month and the outcomes of those requests by each office.											
Month	# of Docs Produced	# EP Apps Submitted	# EP Apps Approved	# EP Apps Denied	#Pending	% EP Apps	% EP Apps Approved	% EP Apps Denied	% EP Apps Pending			
Jul-18	7,129	50	36	14	0	0.70%	72.0%	28.0%	0.0%			
Aug-18	6,911	48	31	17	0	0.69%	64.6%	35.4%	0.0%			
Sep-18	5,154	47	34	13	0	0.91%	72.3%	27.7%	0.0%			
Oct-18	6,837	86	52	34	0	1.26%	60.5%	39.5%	0.0%			
Nov-18	5,646	74	53	21	0	1.31%	71.6%	28.4%	0.0%			
Dec-18	5,186	44	34	10	0	0.85%	77.3%	22.7%	0.0%			
Jan-19	5,836	60	56	4	0	1.03%	93.3%	6.7%	0.0%			
Feb-19	5,888	68	64	4	0	1.15%	94.1%	5.9%	0.0%			
Mar-19	6,617	55	49	6	0	0.83%	89.1%	10.9%	0.0%			
Apr-19	6,997	63	60	3	0	0.90%	95.2%	4.8%	0.0%			
May-19	6,799	52	46	6	0	0.76%	88.5%	11.5%	0.0%			
Jun-19	6,914	62	57	0	5	0.90%	91.9%	0.0%	8.1%			
Total	75,914	709	572	132	5	0.93%	80.7%	18.6%	0.7%			

Table 4

	FT. COLLINS (d) (e)											
	Information contained in table: (d) The breakdown by each office of approval and denial rates; (e) The number of individuals who request exceptions processing each month and the outcomes of those requests by each office.											
Month	# of Docs Produced	# EP Apps Submitted	# EP Apps Approved	# EP Apps Denied	#Pending	% EP Apps	% EP Apps Approved	% EP Apps Denied	% EP Apps Pending			
Jul-18	4,941	16	11	5	0	0.32%	68.8%	31.3%	0.0%			
Aug-18	5,316	28	18	10	0	0.53%	64.3%	35.7%	0.0%			
Sep-18	4,153	20	15	5	0	0.48%	75.0%	25.0%	0.0%			
Oct-18	4,853	29	26	3	0	0.60%	89.7%	10.3%	0.0%			
Nov-18	4,015	19	14	5	0	0.47%	73.7%	26.3%	0.0%			
Dec-18	3,555	15	12	3	0	0.42%	80.0%	20.0%	0.0%			
Jan-19	4,078	20	16	4	0	0.49%	80.0%	20.0%	0.0%			
Feb-19	3,686	13	12	1	0	0.35%	92.3%	7.7%	0.0%			
Mar-19	4,201	16	15	1	0	0.38%	93.8%	6.3%	0.0%			
Apr-19	4,352	11	10	1	0	0.25%	90.9%	9.1%	0.0%			
May-19	4,466	10	10	0	0	0.22%	100.0%	0.0%	0.0%			
Jun-19	4,133	8	6	0	2	0.19%	75.0%	0.0%	25.0%			
Total	51,749	205	165	38	2	0.40%	80.5%	18.5%	1.0%			

Table 5

	GRAND JUNCTION (d) (e)											
	Information contained in table: (d) The breakdown by each office of approval and denial rates; (e) The number of individuals who request exceptions processing each month and the outcomes of those requests by each office.											
Month	# of Docs Produced	# EP Apps Submitted	# EP Apps Approved	# EP Apps Denied	#Pending	% EP Apps	% EP Apps Approved	% EP Apps Denied	% EP Apps Pending			
Jul-18	3,565	13	11	2	0	0.36%	84.6%	15.4%	0.0%			
Aug-18	3,627	8	7	1	0	0.22%	87.5%	12.5%	0.0%			
Sep-18	2,793	8	8	0	0	0.29%	100.0%	0.0%	0.0%			
Oct-18	3,236	13	12	1	0	0.40%	92.3%	7.7%	0.0%			
Nov-18	2,884	8	8	0	0	0.28%	100.0%	0.0%	0.0%			
Dec-18	2,555	6	6	0	0	0.23%	100.0%	0.0%	0.0%			
Jan-19	2,949	8	8	0	0	0.27%	100.0%	0.0%	0.0%			
Feb-19	2,822	7	6	1	0	0.25%	85.7%	14.3%	0.0%			
Mar-19	3,246	6	6	0	0	0.18%	100.0%	0.0%	0.0%			
Apr-19	3,188	7	7	0	0	0.22%	100.0%	0.0%	0.0%			
May-19	3,325	10	8	1	1	0.30%	80.0%	10.0%	10.0%			
Jun-19	3,041	8	8	0	0	0.26%	100.0%	0.0%	0.0%			
Total	37,231	102	95	6	1	0.27%	93.1%	5.9%	1.0%			

Table 6

	REMOTE OFFICES (d) (e)										
	Information contained in table: (d) The breakdown by each office of approval and denial rates; (e) The number of individuals who request exceptions processing each month and the outcomes of those requests by each office.										
Month	# of Docs Produced	# EP Apps Submitted	# EP Apps Approved	# EP Apps Denied	#Pending	% EP Apps	% EP Apps Approved	% EP Apps Denied	% EP Apps Pending		
Jul-18	114,739	203	123	80	0	0.18%	60.6%	39.4%	0.0%		
Aug-18	112,802	211	132	79	0	0.19%	62.6%	37.4%	0.0%		
Sep-18	93,521	195	109	86	0	0.21%	55.9%	44.1%	0.0%		
Oct-18	108,653	189	120	69	0	0.17%	63.5%	36.5%	0.0%		
Nov-18	91,926	180	129	51	0	0.20%	71.7%	28.3%	0.0%		
Dec-18	82,746	109	71	38	0	0.13%	65.1%	34.9%	0.0%		
Jan-19	97,239	159	115	44	0	0.16%	72.3%	27.7%	0.0%		
Feb-19	91,252	173	145	28	0	0.19%	83.8%	16.2%	0.0%		
Mar-19	102,597	173	156	17	0	0.17%	90.2%	9.8%	0.0%		
Apr-19	105,485	184	157	27	0	0.17%	85.3%	14.7%	0.0%		
May-19	102,635	175	139	17	19	0.17%	79.4%	9.7%	10.9%		
Jun-19	101,220	145	106	0	39	0.14%	73.1%	0.0%	26.9%		
Total	1,204,815	2,096	1,502	536	58	0.17%	71.7%	25.6%	2.8%		

Note: Total # Documents Produced – includes all driver licenses (regular and commercial), instruction permits, and identification cards.